H-2350.1			

SUBSTITUTE HOUSE BILL 1758

State of Washington 59th Legislature 2005 Regular Session

By House Committee on State Government Operations & Accountability (originally sponsored by Representatives Kessler, Nixon, Haigh, Chandler, Clements, Schindler, Hunt, Hunter, Hinkle, Takko, B. Sullivan, Miloscia, Buck and Shabro; by request of Attorney General)

READ FIRST TIME 03/07/05.

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- 1 AN ACT Relating to public disclosure; amending RCW 42.17.270,
- 2 42.17.250, and 42.17.340; reenacting and amending RCW 42.17.300; and
- 3 adding a new section to chapter 42.17 RCW.
- 4 $\,$ BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 5 **Sec. 1.** RCW 42.17.270 and 1987 c 403 s 4 are each amended to read 6 as follows:
 - Public records shall be available for inspection and copying, and agencies shall, upon request for identifiable public records, make them promptly available to any person including, if applicable, on a partial or installment basis as records that are part of a larger set of requested records are assembled or made ready for inspection or disclosure. Agencies shall not deny a request for identifiable public records solely on the basis that the request is overbroad. Agencies shall not distinguish among persons requesting records, and such persons shall not be required to provide information as to the purpose for the request except to establish whether inspection and copying would violate RCW $42.17.260((\frac{(5)}{1}))$ (9) or other statute which exempts or prohibits disclosure of specific information or records to certain

persons. Agency facilities shall be made available to any person for

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- 1 the copying of public records except when and to the extent that this
- 2 would unreasonably disrupt the operations of the agency. Agencies
- 3 shall honor requests received by mail for identifiable public records
- 4 unless exempted by provisions of this chapter.
- 5 Sec. 2. RCW 42.17.300 and 1995 c 397 s 14 and 1995 c 341 s 2 are 6 each reenacted and amended to read as follows:

7 No fee shall be charged for the inspection of public records. fee shall be charged for locating public documents and making them 8 available for copying. A reasonable charge may be imposed for 9 providing copies of public records and for the use by any person of 10 11 agency equipment or equipment of the office of the secretary of the 12 senate or the office of the chief clerk of the house of representatives to copy public records, which charges shall not exceed the amount 13 necessary to reimburse the agency, the office of the secretary of the 14 senate, or the office of the chief clerk of the 15 representatives for its actual costs directly incident to such copying. 16 17 Agency charges for photocopies shall be imposed in accordance with the actual per page cost or other costs established and published by the 18 19 agency. In no event may an agency charge a per page cost greater than 20 the actual per page cost as established and published by the agency. 21 To the extent the agency has not determined the actual per page cost 22 for photocopies of public records, the agency may not charge in excess 23 of fifteen cents per page. An agency may require a deposit in an 24 amount not to exceed ten percent of the estimated cost of providing copies for a request. If an agency makes a request available on a 25 26 partial or installment basis, the agency may charge for each part of the request as it is provided. If an installment of a records request 27 is not picked up, the agency is not obligated to fulfill the balance of 28 29 the request.

- 30 <u>NEW SECTION.</u> **Sec. 3.** A new section is added to chapter 42.17 RCW 31 to read as follows:
- Each state and local agency shall separately appoint and maintain and publicly identify an individual whose responsibility is to serve as a point of contact for members of the public in requesting disclosure of public records and to oversee the agency's compliance with the public records disclosure requirements of this chapter.

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- Sec. 4. RCW 42.17.250 and 1973 c 1 s 25 are each amended to read as follows:
 - (1) Each state agency shall separately state and currently publish in the Washington Administrative Code and each local agency shall prominently display and make available for inspection and copying at the central office of such local agency, for guidance of the public:
 - (a) Descriptions of its central and field organization and the established places at which, the employees from whom, and the methods whereby, the public may obtain information, make submittals or requests, or obtain copies of agency decisions;
 - (b) Statements of the general course and method by which its operations are channeled and determined, including the nature and requirements of all formal and informal procedures available;
 - (c) Rules of procedure;

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- (d) Substantive rules of general applicability adopted as authorized by law, and statements of general policy or interpretations of general applicability formulated and adopted by the agency; ((and))
- (e) Each amendment or revision to, or repeal of any of the ((foregoing)) documents in this subsection (1); and
- (f) The identity of the agency's appointed individual to whom members of the public may be directed to submit requests for disclosure or inspection of public records and who is responsible for overseeing the disclosure or inspection of such records.
- (2) Except to the extent that he <u>or she</u> has actual and timely notice of the terms thereof, a person may not in any manner be required to resort to, or be adversely affected by, a matter required to be published or displayed and not so published or displayed.
- 28 (3)(a) The attorney general, by February 1, 2006, shall adopt by
 29 rule a model rule for state and local agencies, as defined in RCW
 30 42.17.020, addressing the following subjects:
 - (i) Providing fullest assistance to requestors;
- 32 (ii) Indexing of public records;
- 33 (iii) Fulfilling large requests in the most timely manner;
- 34 (iv) Fulfilling requests for electronic records; and
- 35 <u>(v) Any other issues pertaining to public disclosure as determined</u> 36 by the attorney general.
- 37 <u>(b) The attorney general, in his or her discretion, may from time</u> 38 to time revise the model rule.

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Sec. 5. RCW 42.17.340 and 1992 c 139 s 8 are each amended to read 2 as follows:

- (1) Upon the motion of any person having been denied an opportunity to inspect or copy a public record by an agency, the superior court in the county in which a record is maintained may require the responsible agency to show cause why it has refused to allow inspection or copying of a specific public record or class of records. The burden of proof shall be on the agency to establish that refusal to permit public inspection and copying is in accordance with a statute that exempts or prohibits disclosure in whole or in part of specific information or records.
- (2) Upon the motion of any person who believes that an agency has not made a reasonable estimate of the time that the agency requires to respond to a public record request, the superior court in the county in which a record is maintained may require the responsible agency to show that the estimate it provided is reasonable. The burden of proof shall be on the agency to show that the estimate it provided is reasonable.
- (3) Judicial review of all agency actions taken or challenged under RCW 42.17.250 through 42.17.320 shall be de novo. Courts shall take into account the policy of this chapter that free and open examination of public records is in the public interest, even though such examination may cause inconvenience or embarrassment to public officials or others. Courts may examine any record in camera in any proceeding brought under this section. The court may conduct a hearing based solely on affidavits.
- (4) Any person who prevails against an agency in any action in the courts seeking the right to inspect or copy any public record or the right to receive a response to a public record request within a reasonable amount of time shall be awarded all costs, including reasonable attorney fees, incurred in connection with such legal action. In addition, it shall be within the discretion of the court to award such person an amount not less than five dollars and not to exceed ((one)) five hundred dollars for each day that he or she was denied the right to inspect or copy said public record.
- 35 (5) For actions under this section against counties, the venue 36 provisions of RCW 36.01.050 apply.
 - (6) Actions under this section must be filed within one year of the

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- 1 agency's claim of exemption or the last production of a record on a
- 2 partial or installment basis.

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